

**8.
AMENDMENT TO THE 2020/2021 INDIGENT POLICY****5/B****S Reyneke-Naude
16 November 2020****Director : Finance****(028) 313 8040**

1. Executive Summary

The purpose of this report is to recommend an amendment to the Indigent Policy.

2. Service Delivery and Budget Implementation Plan - IGNITE

Directorate: Finance
Department: Revenue

3. Compliance with Strategic Priorities

Provision of democratic, accountable and ethical governance
Provision and maintenance of municipal services

4. Delegated Authority

None

5. Legal Requirements

Local Government: Municipal Finance Management Act, 2003 (Act 56 of 2003) (MFMA)
Indigent Policy

6. Background/Discussion/Evaluation/Conclusion

The approved municipal tariff for refuse removal services for Indigent Households was determined at R185,49 for Category B, C, and D:

OVERSTRAND MUNICIPALITY TARIFF LIST 2020/2021

REFUSE (SOLID WASTE) TARIFFS (ROUNDING APPLICABLE)

Tariff Code	Detail	2020/2021	
		Exclude VAT	Include VAT 15%
		R	R
SAN1	REFUSE REMOVAL (1 removal per week of 4 bags or 1X240 Bin)		
	<u>DOMESTIC WASTE</u>		
SAN1A	Residential (All registered erven/unit with approved building plan) 1 x removal per week (R/Month)	193.84	222.91
SA1A2	Residential Indigent subsidy as per paragraph A of the Indigent Policy (All registered erven/unit with approved building plan) 1 x removal per week (R/Month)	193.84	222.91
SA1A3	Residential Indigent subsidy as per paragraph B, C & D of the Indigent Policy (All registered erven/unit with approved building plan) 1 x removal per week (R/Month)	185.49	213.31

According to the Indigent Policy, customers on Indigent category B, C, and D will receive R164.35 (VAT excluded) of the basic levy for refuse removal for one service point per month.

The Indigent Policy should thus be rectified to ensure alignment with the applicable tariff as approved by Council.

AMENDMENT OF INDIGENT POLICY

Section 5 of the Indigent Policy (CATEGORIES AND CRITERIA OF SUBSIDY), currently reads as follows:

A category of needy households is recognised for purposes of receiving an indigent subsidy:-

A.

B. Indigent households with a property value up to R220 000.00 and electricity consumption less than 400 kWh (no income restriction):-

Subsidy

(i)

(ii)

(iii)

(iv)

(v) R164.35 of the basic levy for refuse removal for one service point per month;

(vi)

(vii)

(viii)

(ix)

- C. Indigent households with a property value up to R220 000.00 and electricity less than 500 kWh (no income restriction) only applicable for existing category C recipients of a benefit in terms of this policy up to 30 June 2020:**
-

Subsidy

- (i)
- (ii) R164.35 of the basic levy for refuse removal per month for one service point.

- D. Indigent households with a property value greater than R220 000.00 and electricity more than 400kWh but less than 500kWh (income not exceeding the sum of four times the amount of the state funded social pension) only applicable for existing category D recipients of a benefit in terms of this policy up to 30 June 2020:**
-

Subsidy

- (i)
- (ii) R164.35 of the basic levy for refuse removal per month for one service point.

It is therefore recommended that Council amend the policy retrospectively from 1 July 2020, in replacing the amount of R164.35 with regard to Section 5 of the Indigent Policy (CATEGORIES AND CRITERIA OF SUBSIDY), for Category B, C, and D, with the amount of R185.49, in accordance with the approved tariff.

7. Financial Implications

Approved tariffs are applicable, only the Indigent Policy to be aligned.

8. Staff Implications

N/A

9. Comments from other Departments, Divisions and Administrations

None

10. Annexures

Annexure A: Indigent Policy

RECOMMENDATION TO THE COUNCIL:

that the Indigent Policy be amended retrospectively from 1 July 2020 by amending the following section:

A category of needy households is recognised for purposes of receiving an indigent subsidy:-

A. Indigent household with income less than four times the Government State Old Age Pension and electricity consumption less than 400 kWh

.....

B. Indigent households with a property value up to R220 000.00 and electricity consumption less than 400 kWh (no income restriction):-

.....

Subsidy

(x)

(xi)

(xii)

(xiii)

(xiv) R[164.35] 185.49 of the basic levy for refuse removal for one service point per month;

(xv)

(xvi)

(xvii)

(xviii)

C. Indigent households with a property value up to R220 000.00 and electricity less than 500 kWh (no income restriction) only applicable for existing category C recipients of a benefit in terms of this policy up to 30 June 2020:

.....

Subsidy

(iii)

(iv) R[164.35] 185.49 of the basic levy for refuse removal per month for one service point.

D. Indigent households with a property value greater than R220 000.00 and electricity more than 400kWh but less than 500kWh (income not exceeding the sum of four times the amount of the state funded social pension) only applicable for existing category D recipients of a benefit in terms of this policy up to 30 June 2020:

.....

Subsidy

- (iii)
- (iv) R[**164.35**] 185.49 of the basic levy for refuse removal per month for one service point.

RESPONSIBLE OFFICIAL :**E HOONEBERG****TARGET DATE FOR IMPLEMENTATION :****30 NOVEMBER 2020**

OVERSTRAND MUNICIPALITY



INDIGENT POLICY

P R E A M B L E

Whereas section 96 of the Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000) requires a municipality to adopt, maintain and implement a credit control, debt collection and customer care policy;

And whereas section 97 of the Systems Act prescribes that such policy must provide for "provision for indigent debtors that is consistent with its rates and tariff policies and any national policy on indigents."

Now therefore the Municipal Council of the Municipality of Overstrand adopts the Indigent Policy as set out in this document:-

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1. DEFINITIONS

For the purpose of this policy, unless the context indicates otherwise, any word or expression to which a meaning has been attached in the Act shall bear the same meaning and means:-

“authorised representative”	The person or instance legally appointed by the Council to act or to fulfil a duty on its behalf.
“basic service”	the amount or level of any municipal service that is necessary to ensure an acceptable and reasonable quality of life and which, if not provided, would endanger public health or safety of the environment and for the purposes of this Policy are restricted to the delivery of electricity, refuse, sewerage and water services.
“Chief Financial Officer”	An officer of the Municipality appointed as the Head of the Finance Department and includes any person:- a. acting in such position; and b. to whom the Chief Financial Officer has delegated a power, function or duty in respect of such a delegated power, function or duty.
“Council” or “municipal council”	A municipal council referred to in section 18 of the Local Government: Municipal Structures Act, 1998 (Act No 117 of 1998) and for purposes of this policy, the municipal council of the Municipality of Overstrand.
“customer”	Any occupier of any property to which the Municipality has agreed to supply services or already supplies services to, or if there is no occupier, then the owner of the property (including registered indigent household).
“defaulter”	A person who owes money to in respect of a municipal account after the due date for payment has expired.
“Household”	Persons who are jointly living on a stand or site on a permanent basis and who receive water and/or electricity from one meter.
“Income”	Income is the gross sum of all monthly income from all sources, including wages, salaries, profits, dividends, pensions, rentals, board & lodging, interest received, grants or investment income and other forms of earnings received by every person residing on the property.
“Indigent”	A household which qualifies in terms of clause 5A & 5B.
“Indigent-Poor”	A household which qualifies in terms of clause 5C & 5D
“interest”	A levy with the same legal priority as service fees and calculated on all amounts in arrears in respect of assessment rates and service levies at a standard rate as approved by Council.
“municipal account” or “billing”	the proper and formal notification by means of a statement of account, to persons liable for monies levied and indicating the net accumulated balance of the account, specifying charges levied by the Municipality, or any authorised and contracted service provider, in the format of, but not limited to:- (a) show the levies for assessment rates and/or building clause; and “monthly account” rendered monthly and shows the levies for assessment rates and/or building clause, availability charge, sewerage, refuse removal, electricity, water, sundries, housing rentals and instalments, as well as the monthly instalment for annual services paid monthly
“Municipality”	The institution that is responsible for the collection of funds and the provision of services to the customers of Overstrand.
“the Act”	The Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000) as amended from time to time.

2. OBJECTIVES OF POLICY

The objectives of this Policy are to:-

1. provide a framework within which the Municipality can exercise its executive and legislative authority with regard to the implementation of financial aid to indigent and indigent-poor households in respect of their municipal account;
2. determine the criteria for qualification of indigent and indigent-poor households;
3. ensure that the criteria is applied correctly and fairly to all applicants;
4. allow the Municipality to conduct in loco visits to the premises of applicants to verify the actual status of the household;
5. allow the Municipality to maintain and publish the register of names and addresses of account holders receiving subsidies.

3. SUBSIDY FOR INDIGENT AND INDIGENT-POOR HOUSEHOLDS

- a. A basic level of services will be provided to qualifying households with:
 - (i) a total gross income which is below a determined amount, and according to further specified criteria, as determined by the Municipality from time to time; and
 - (ii) Where a property value is equal or less than R220 000.00, and according to further specified criteria, as determined by the municipality from time to time.
- b. Indigence subsidies will be funded from the equitable share contribution made by National Treasury and as provided for in the municipal budget. The subsidy can only be credited to the qualifying customers' accounts until the amount received by the Municipality from National Treasury and provided for in the municipal budget for this purpose, has been exhausted, whereupon no further credits will be made until further national funds for this purpose are received or additional funds has been provided for in the municipal budget.
- c. Subsidised services are assessment rates, refuse removal, sewerage and consumption service charges.
- d. Customers who qualify for an indigent or indigent-poor subsidy must convert to pre-payment electricity meter, except for areas where electricity is not supplied by Overstrand Municipality, and a flow limiter water meter may be installed.
- e. If a customer's consumption or use of the municipal service is less than the subsidised amount of the service, the subsidy will be limited to the lesser amount. The unused portion, if any, may not be accrued by the customer and will not entitle the customer to cash or a rebate in respect of the unused portion.
- f. If a customer's consumption or use of a municipal service is in excess of the subsidised service, the customer will be obliged to pay for such excess consumption at the applicable rates.
- g. All customers who qualify for an indigent subsidy will be placed on restricted service levels in order to limit further escalation of debt.
- h. Where applicable, indigent customers may be exonerated from a portion of their arrear debt.
- i. An indigent customer must immediately request de-registration by the Municipality or its authorised agent if his/her circumstances have changed to the extent that he/she no longer meet the criteria.
- j. An indigent customer may, at any time, request de-registration.
- k. A list of indigent customers will be maintained and may be made available to the general public, subject to the Promotion of Access to Information Act ("PAIA") and/Protection of Personal Information Act ("POPI Act").
- l. The applicant may not be the registered owner of more than one property.

4. PRINCIPLES OF POLICY

- b. The administrative integrity of the Municipality must be maintained at all costs. The democratically elected councillors are responsible for the approval of this policy, while it is the responsibility of the Municipal Manager to ensure the execution of this policy;

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- c. Applicants must complete an official application form, which is to be submitted together with the supporting documents as specified in this policy, when applicable;
- d. Application forms, agreements and documents relating to this Policy must be available in Afrikaans, English and isiXhosa.
- e. The customer is entitled to an efficient, effective and reasonable response to appeals, and should suffer no disadvantage during the processing of a reasonable appeal.

5. CATEGORIES AND CRITERIA OF SUBSIDY

A category of needy households is recognised for purposes of receiving an indigent subsidy:-

A. Indigent household with income less than four times the Government State Old Age Pension and electricity consumption less than 400 kWh

- (i) The total household income may not be more than four times the Government State Old Age pension amount plus R1 per month;
- (ii) Average monthly consumption of electricity over the previous 6 months may not exceed 400 kWh;
- (iii) Average monthly consumption of water over the previous 6 months may not exceed 18 kℓ;
Or: A flow limiter meter will be installed immediately and flow will be limited to a maximum of 18kl per month;
- (iv) Permanently resides in Overstrand;
- (v) Must be a South African citizen; and
- (vi) The applicant may not be the registered owner of more than one property.
- (vii) A property may only be used for residential purposes.

If any of the above criteria is not complied with, the household will immediately be given notice and will lose the status of "indigent" and the subsidy will be forfeited if the household did not adjust its consumption accordingly.

Subsidy

- (i) 100% of the basic levy for electricity for one service point per month;
- (ii) 100% of the basic levy for water for one service point per month;
- (iii) 100% of the basic levy for sewage for one service point per month;
- (iv) 100% of 1 X vacuum tanker service after hours, per annum;
- (v) 100% of the basic levy for refuse removal for one service point per month;
- (vi) The first 50 kWh in the tariff block 0-350 of electricity per month shall be free of charge;
- (vii) 6 kℓ of water;
- (viii) 4,2 kℓ of water consumption for sewerage; and
- (ix) R11.84 in regard of Infrastructure Levy.

B. Indigent households with a property value up to R220 000.00 and electricity consumption less than 400 kWh (no income restriction):-

- (i) All properties with a municipal valuation of R220 000.00 or less, used for residential purposes, are classified as Indigent;
- (ii) Average monthly consumption of electricity over the previous 6 months may not exceed 400 kWh;
- (iii) Indigent households with a property value up to R220,000.00 may apply for 50 kWh of free electricity units where the household income does not exceed four times the social pension amount, plus R1.00 per month where the average monthly consumption of electricity does not exceed 400 kWh.
- (iv) Average monthly consumption of water over the previous 6 months may not exceed 18 kℓ;
OR: A flow limiter meter will be installed immediately and flow will be limited to a maximum of 18kl per month;
- (v) The recipient of an indigent benefit in terms of this policy may not be the registered owner of more than one property.
- (vi) A property may only be used for residential purposes.

Subsidy

- (i) R291.60 of the basic levy for electricity for one service point per month;
- (ii) R129.14 of the basic levy for water for one service point per month;
- (iii) R115.09 of the basic levy for sewage for one service point per month;
- (iv) 100% of 1 X vacuum tanker service after hours, per annum;
- (v) R[164.35] 185.49 of the basic levy for refuse removal for one service point per month;
- (vi) 6 kℓ of water;
- (vii) Indigent households with a property value of R220 000.00 or less, may apply for 50kWh of free electricity units where the household income does not exceed four times the social pension amount plus R1 per month and where the average monthly consumption of electricity over the previous 6 months does not exceed 400 kWh;
- (viii) 4,2 kℓ of water consumption for sewerage; and
- (ix) R11.84 in regard of Infrastructure Levy.

C. Indigent households with a property value up to R220 000.00 and electricity less than 500 kWh (no income restriction) only applicable for existing category C recipients of a benefit in terms of this policy up to 30 June 2020:

- (i) The property value must be less than R220 000.00;
- (ii) The average monthly consumption of electricity by the household over the previous 6 months may not exceed 500kWh;
- (iii) The average monthly consumption of water by the household over the previous 6 months may not exceed 18kℓ;
OR: A flow limiter meter will be installed immediately and flow will be limited to a maximum of 18kl per month;
- (iv) Must be a resident of Overstrand;
- (v) Must be a South African citizen; and
- (vi) The applicant may not be the registered owner of more than one property.
- (vii) A property may only be used for residential purposes.

Subsidy

- (i) R115.09 of the basic levy for sewage per month for one service point;
- (ii) R[164.35] 185.49 of the basic levy for refuse removal per month for one service point.

D. Indigent households with a property value greater than R220 000.00 and electricity more than 400kWh but less than 500kWh (income not exceeding the sum of four times the amount of the state funded social pension) only applicable for existing category D recipients of a benefit in terms of this policy up to 30 June 2020:

- (i) The total household income may not exceed the sum of four times the amount of the state funded social pensions;
- (ii) The average monthly consumption of electricity by the household over the previous 6 months may not exceed 500kWh;
- (iii) The average monthly consumption of water by the household over the previous 6 months may not exceed 18kℓ;
OR: A flow limiter meter will be installed immediately and flow will be limited to a maximum of 18kl per month;
- (iv) Must be a resident of Overstrand;
- (v) Must be a South African citizen;
- (vi) the applicant may not be the registered owner of more than one property; and
- (vii) A property may only be used for residential purposes.

Subsidy

- (i) R115.09 of the basic levy for sewage per month for one service point;
- (ii) R[164.35] 185.49 of the basic levy for refuse removal per month for one service point.

6. APPLICATION FOR A SUBSIDY

- A. Applications for indigent subsidy must be submitted on the prescribed application form and must be accompanied by the following documentation:-**
- (i) the latest municipal account of the account holder;
 - (ii) proof of the account holder's identity;
 - (iii) proof of the total gross household income, e.g. a letter from his/her employer, salary slip/envelope, pension card, unemployment insurance fund (UIF) card.; and
 - (iv) proof of medical condition when requiring additional water and electricity.
- B. Incomplete forms or forms without the required documentation attached thereto will be rejected.**

7. SWORN STATEMENT

The applicant must complete the sworn statement that forms part of the application form. Failure to do so will render the application invalid.

8. CONVERSION OF METERS

The applicant must agree to the conversion to pre-payment electricity meter and flow limiter water meter. Refer clause 3(d) of Policy.

9. PUBLICATION OF NAMES

The applicant must grant permission for the Municipality to publish his/her name and address on a list of account holders receiving subsidies in terms of this Policy. Refer clause 3(k) of Policy.

10. FALSE OR MISLEADING INFORMATION

A person who provides false information will be disqualified and be refused further participation in the subsidy scheme. In addition he/she may be held liable for the immediate repayment of any subsidies already granted and legal action may be instituted against the guilty party/parties.

11. CALCULATION OF SUBSIDY

- a. The subsidies below will be funded from the "equitable share" contribution received from National Treasury, plus an amount from the Municipality's own income as budgeted for in the financial year in question. The subsidies will only be granted to qualifying households to the extent that the above mentioned funds are available for allocation.
- b. The accounts of qualifying applicants are credited monthly by the subsidies calculated in 5A, B, C and D.

12. VERIFICATION

The Municipality reserves the right to send officials and/or representatives of the Municipality to the household or site of the applicant(s) at any reasonable time with the aim of carrying out an ongoing audit on the accuracy of the information provided by the applicant(s).

13. DURATION OF SUBSIDY

- a. If an application is approved, the subsidy will be applicable up until the equitable share contribution made from the National Governments' fiscus and as provided for in the municipal budget is depleted.

OVERSTRAND MUNICIPALITY – INDIGENT POLICY

- b. If the Municipality obtains information that indicates that the circumstances of the applicant have changed to such an extent that he/she no longer qualifies for the subsidy, the Municipality reserves the right to shorten the subsidy period.
- c. If any of the criteria, as set out in 5A, B, C, and/or D, is not complied with any more, the onus is on the recipient of the subsidy to notify the Municipality within 7 days after such criteria is no longer complied with. If a recipient cannot write, a designated official must be informed in person.
- d. If any of the above criteria is not complied with, the household will immediately be given notice and will lose its Indigent status and the subsidy will be forfeited
- e. In the case of misrepresentation or false declaration, including subsidy recipients of qualifying properties, the Municipality reserves the right to refuse the approval of the subsidy and to recover any subsidy amount if already granted and may institute appropriate legal action civil or otherwise, against guilty party(ies).
- f. If a category B, C or D subsidy is cancelled due to high consumption, the consumer must apply in terms of category A to be considered for indigent status.

14. ACCOUNTS IN ARREAR

Applicants, whose municipal accounts show arrear amounts at the time of the application for a subsidy, will have to make arrangements with the Municipality for paying off the amounts in arrears.

15. REGISTER

- a. The Municipality will compile a register of households that qualify as "indigent".
- b. The register will be updated continually and reconciled with the relevant subsidy account in the general ledger on a monthly basis.

16. ENCOURAGEMENT

Councillors should encourage tax payers/customers in their various wards to apply for participation in the indigent subsidy scheme.

17. REVIEW AND IMPLEMENTATION PROCESS

This policy will be in effect from **1 July 2020**;

This policy will be reviewed at least annually or when required by way of a Council resolution

POLICY SECTION:	SENIOR MANAGER: REVENUE
CURRENT UPDATE:	25 SEPT 2020
PREVIOUS REVIEW:	27 MAY 2020
PREVIOUS REVIEW	29 MAY 2019
PREVIOUS REVIEW	30 MAY 2018
PREVIOUS REVIEW	26 JUN 2017
PREVIOUS REVIEW	31 MAY 2017
PREVIOUS REVIEW	31 AUG 2016
PREVIOUS REVIEW	28 MAY 2015
PREVIOUS REVIEW	28 MAY 2014

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PREVIOUS REVIEW:	26 MAY 2010
PREVIOUS REVIEW	27 MAY 2009
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APPROVAL BY COUNCIL:	30 JUNE 2004